

# Road Management Best Practices

## Integrating Road Safety and Asset Management

Racheal M. N. Nganwa, iRAP  
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Victoria Falls, Zimbabwe



[www.irap.org](http://www.irap.org)

# A world free of high risk roads

## THE GLOBAL CHALLENGE

### THE COST OF INACTION IS UNACCEPTABLE.

Road crashes are mostly **predictable and preventable** and the benefits of action and a world free of high-risk roads is high.

We have the **vaccines for roads**.

**Now is the time** to save lives on a scale that matters as part of an integrated safe system approach.

**FATAL**

**EACH DAY**

**3,500**

people are killed in road crashes

**AMPUTATIONS**  
**QUADRIPLEGIA | PARAPLEGIA**  
**SEVERE BRAIN INJURY**  
**BURNS | DEGLOVING**  
**LOSS OF SIGHT/EYES**  
**DISLOCATIONS**  
**FRACTURES**

**A HIDDEN REALITY FOR THE WORLD**

**100,000**

suffer life-changing injuries daily

**15,000,000**

Will die between now and 2030

**500,000,000**

Will be injured between now and 2030

**US\$24 trillion**

in crash costs to the community up to 2030

# Road Asset Management

- *Looking after the highways network is a **national priority** given its fundamental role in the economy. To fulfil this potential, it needs to be **adequately maintained**.*
- The aim is to provide a **structured approach** to roads maintenance to enable highway authorities to **operate, maintain and restore** their 'highway assets' to meet **key performance requirements**
- The asset management approach looks at all transport issues collectively with a long-term view, which allows highway authorities to consider what the alternative options are, set performance targets and assess the results. In this way, they are able to support their funding requests with hard facts.
- This allows further improvement of the service to be targeted and the timing of maintenance to be planned such that further deterioration is minimised.

# EFFECTIVE National Road Network

***Safe, Efficient*** and ***Well-developed*** national roads network

- A systematic approach for coordinating maintenance programs with road safety improvement is vital for ensuring an effective road transport system
- Ensuring roads are safe is an important objective of the overall asset management systems
- The results from a number of road crash investigations and statistical analyses have concluded that collisions are a result of the interaction of four key elements
  - Human Error
  - Unsafe vehicles
  - Poor road Infrastructure
  - High Speeds



# Safe System



## Interaction between road users, vehicles, road infrastructure and speed....

- Aims to develop a road transport system that is better able to accommodate human error
- Acknowledges that crashes will happen
- Takes into account the vulnerability of the human body
- Mistakes made on the highway need not have fatal and serious outcomes
- System relies on multi-disciplined approach

Within the framework of asset management, it is very difficult to model driver behavior or vehicle quality. Therefore incorporating safety into asset management is somewhat restricted to the road factors.

# Integration of Safety and Asset Management

- The detailed management and modelling of road assets and its associated investment appraisal is well advanced and **many may consider road safety aspects by coincidence**. However, this is not enough considering the carnage of road crashes. **A more explicit road safety management approach would add value.**
- The iRAP Methodology is widely considered as the world standard for **crash and injury reduction appraisal** as it is associated with the work of organisations like PIARC, various Development and Investment Banks and road safety experts. iRAP provides a **powerful road assessment tool** delivering cost effective recommendations, enabling prioritization of safety interventions based on specific budgets, supporting project appraisal and promoting life saving outcomes.
- iRAP and Asset Management systems can be **readily integrated** leading to **enhanced outcomes of any road management strategy** to maximize benefits to road users and stakeholders.





**About iRAP:**  
 Registered charity  
 Vision: a world free of high risk roads  
 Inspect high-risk roads and develop Star Ratings and Safer Roads Investment Plans  
 80+ countries, 1 million km +



## Programme donors



## Project, development and technical partners



## Centres of Excellence and Global Technical Committee (GTC)



## Self-governing programmes





# Lead Partners – SR4S



TARGET **1**  
2020



Target 1: By 2020, all countries establish a comprehensive multisectoral national road safety action plan with time-bound targets.

TARGET **2**  
2030



Target 2: By 2030, all countries accede to one or more of the core road safety-related UN legal instruments.

TARGET **3**  
2030



Target 3: By 2030, all new roads achieve technical standards for all road users that take into account road safety, or meet a three star rating or better.

TARGET **4**  
2030



Target 4: By 2030, more than 75% of travel on existing roads is on roads that meet technical standards for all road users that take into account road safety.

TARGET **5**  
2030



Target 5: By 2030, 100% of new (defined as produced, sold or imported) and used vehicles meet high quality safety standards, such as the recommended priority UN Regulations, Global Technical Regulations, or equivalent recognized national performance requirements.


TARGET **6**  
2030



Target 6: By 2030, halve the proportion of vehicles travelling over the posted speed limit and achieve a reduction in speed-related injuries and fatalities.

## UN Road Safety Targets to support SDGs

TARGET **7**  
2030



Target 7: By 2030, increase the proportion of motorcycle riders correctly using standard helmets to close to 100%.

TARGET **8**  
2030



Target 8: By 2030, increase the proportion of motor vehicle occupants correctly using safety belts or standard child restraint systems to close to 100%.

TARGET **9**  
2030



Target 9: By 2030, halve the number of road traffic injuries and fatalities related to drivers using alcohol, and/or achieve a reduction in those related to other psychoactive substances.

TARGET **10**  
2030



Target 10: By 2030, all countries have national laws to restrict or prohibit the use of mobile phones while driving.

TARGET **11**  
2030



Target 11: By 2030, all countries to enact regulation for driving time and rest periods for professional drivers, and/or accede to international/regional regulation in this area.

TARGET **12**  
2030



Target 12: By 2030, all countries establish and achieve national targets in order to minimize the time interval between road traffic crash and the provision of first professional emergency care.

[http://www.who.int/violence\\_injury\\_prevention/road\\_traffic/12GlobalRoadSafetyTargets.pdf?ua=1](http://www.who.int/violence_injury_prevention/road_traffic/12GlobalRoadSafetyTargets.pdf?ua=1)

# What is an iRAP Assessment

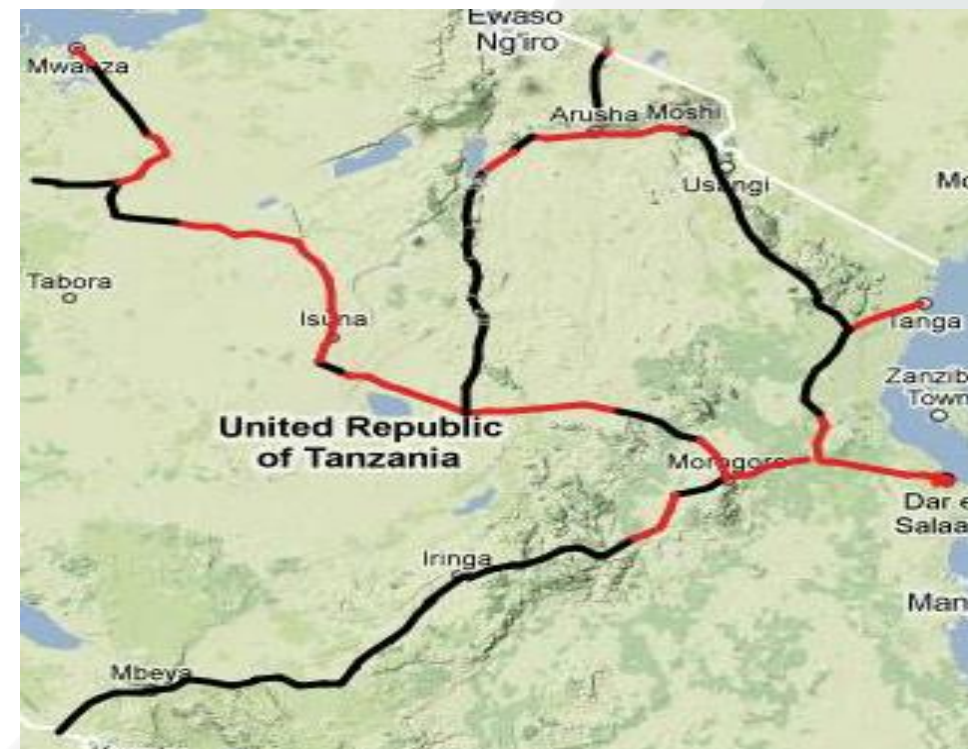
An assessment of the infrastructure leading to Star Ratings that provide a simple and objective measure of the level of safety which is 'built-in' to the road infrastructure for each road user group namely vehicle occupants, motorcyclists, bicyclists and pedestrians.

Five-star roads are the safest while one-star roads are the least safe. The Star Ratings ensures better understanding and awareness of why some roads are safer than others



The iRAP Methodology considers the existing Infrastructure or Proposed designs and assesses the risks road users are exposed to. Armed with the cost of countermeasures and the Value of Life information, the iRAP model determines cost effective countermeasures to improve the safety rating of the infrastructure.

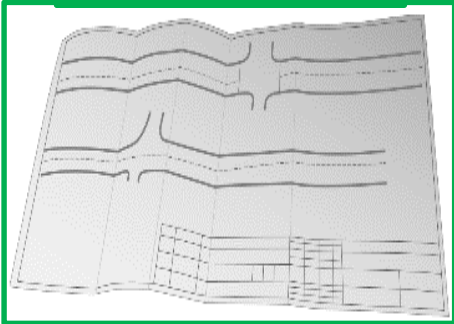
Road infrastructure developers are then able to design and implement cost effective countermeasures to enhance safety on the road, set minimum safety levels for each road user type and use Star Ratings as a performance indicator to demonstrate reduction in risk





# iRAP Tools

## Star Rating for Designs (SR4D)



## Safer Roads Investment Plans (SRIP)



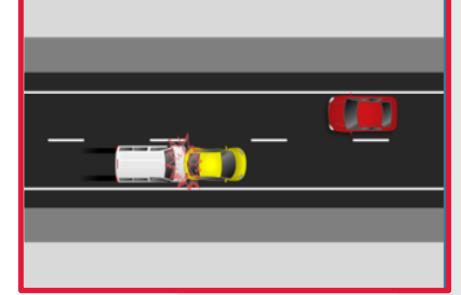
## Risk Assessment



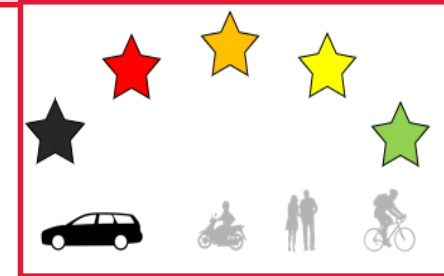
## Investment Plans (UDIP)



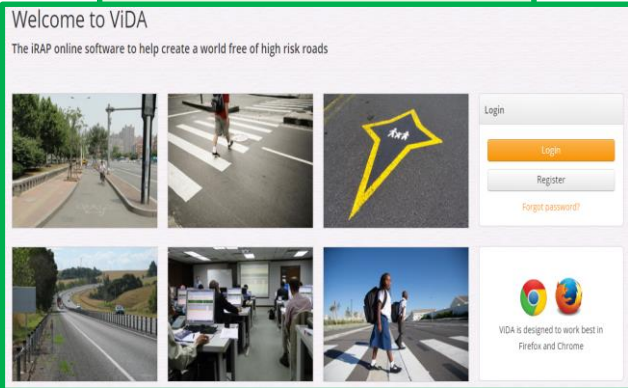
## Shunt Crash Modelling



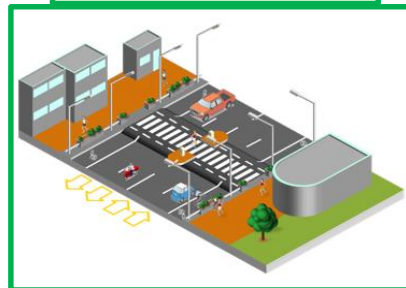
## Light Star Rating



## ViDA Model



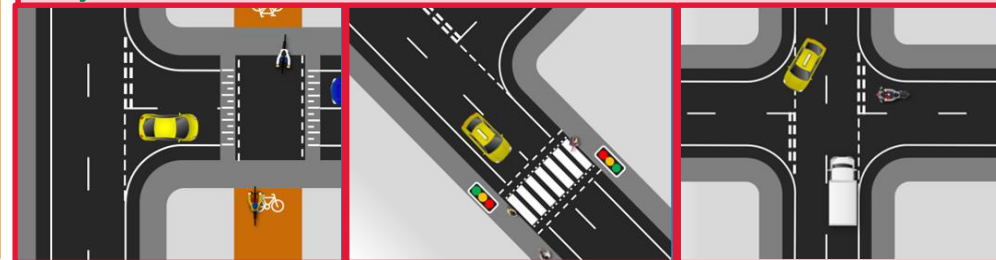
## Demonstrator



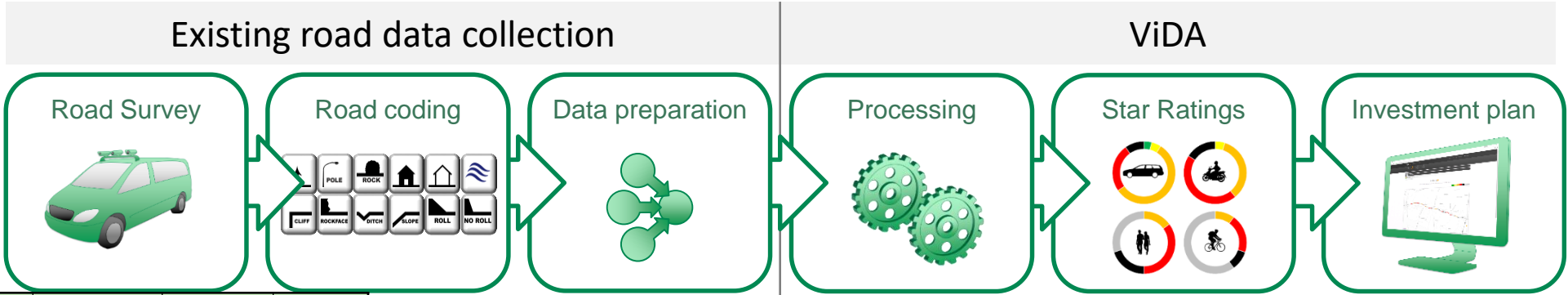
## Star Rating for Schools (SR4S)



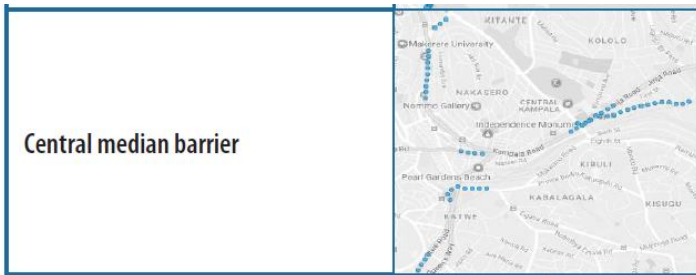
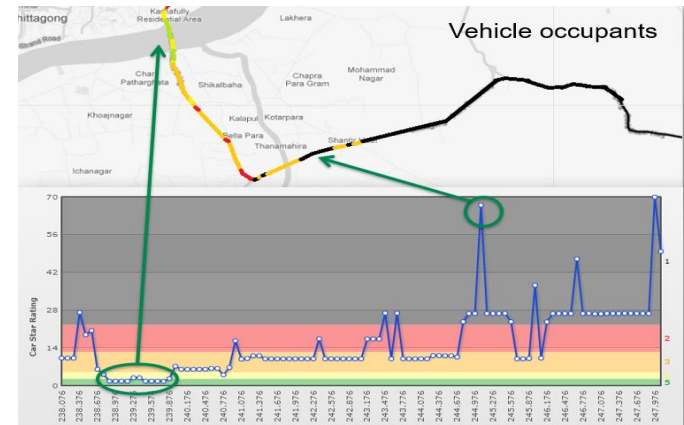
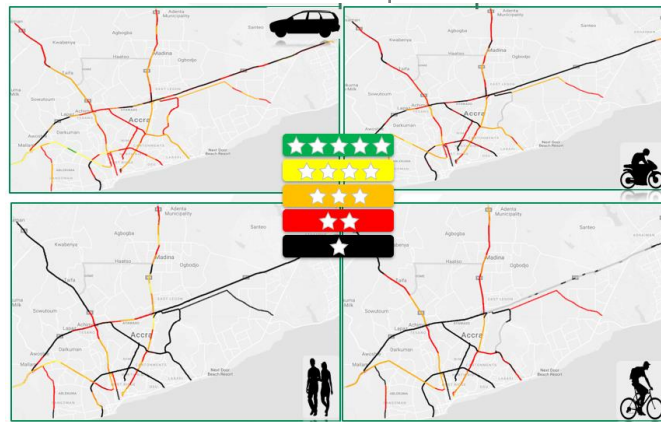
## UrbanRAP models CycleRAP, Pedestrian, Intersections



# Star Rating Process



Star Rating	Vehicle occupants		Motorcyclists		Pedestrians		Bicyclists	
	km	%	km	%	km	%	km	%
5	1	0%	0	0%	0	0%	0	0%
4	20	8%	5	2%	17	6%	0	0%
3	100	38%	72	28%	41	16%	53	20%
2	102	39%	82	31%	50	19%	62	24%
1	38	15%	92	35%	153	59%	106	41%
Not applicable	0	0%	10	4%	0	0%	40	15%
<b>Total</b>	<b>261</b>	<b>100%</b>	<b>261</b>	<b>100%</b>	<b>261</b>	<b>100%</b>	<b>261</b>	<b>100%</b>



Some central medians have been installed along the newly rehabilitated road sections. Beautification exercises along the main roads in Kampala city have also seen central islands becoming more effective as pedestrian refuges.

# Survey

A road asset database can be a source of survey video for iRAP assessments. Data collection methodology and process for asset management is adequate for an iRAP assessment.

Images captured using a GPS enabled camera with capability for wide and / or multiple imagery.

Geo-referencing data attained including distance along road at 100m intervals as well as speed, elevation and grade.

Ability to collect road roughness (IRI), rutting & surface texture data

Ability to automatically calculate Grade and curvature desirable.





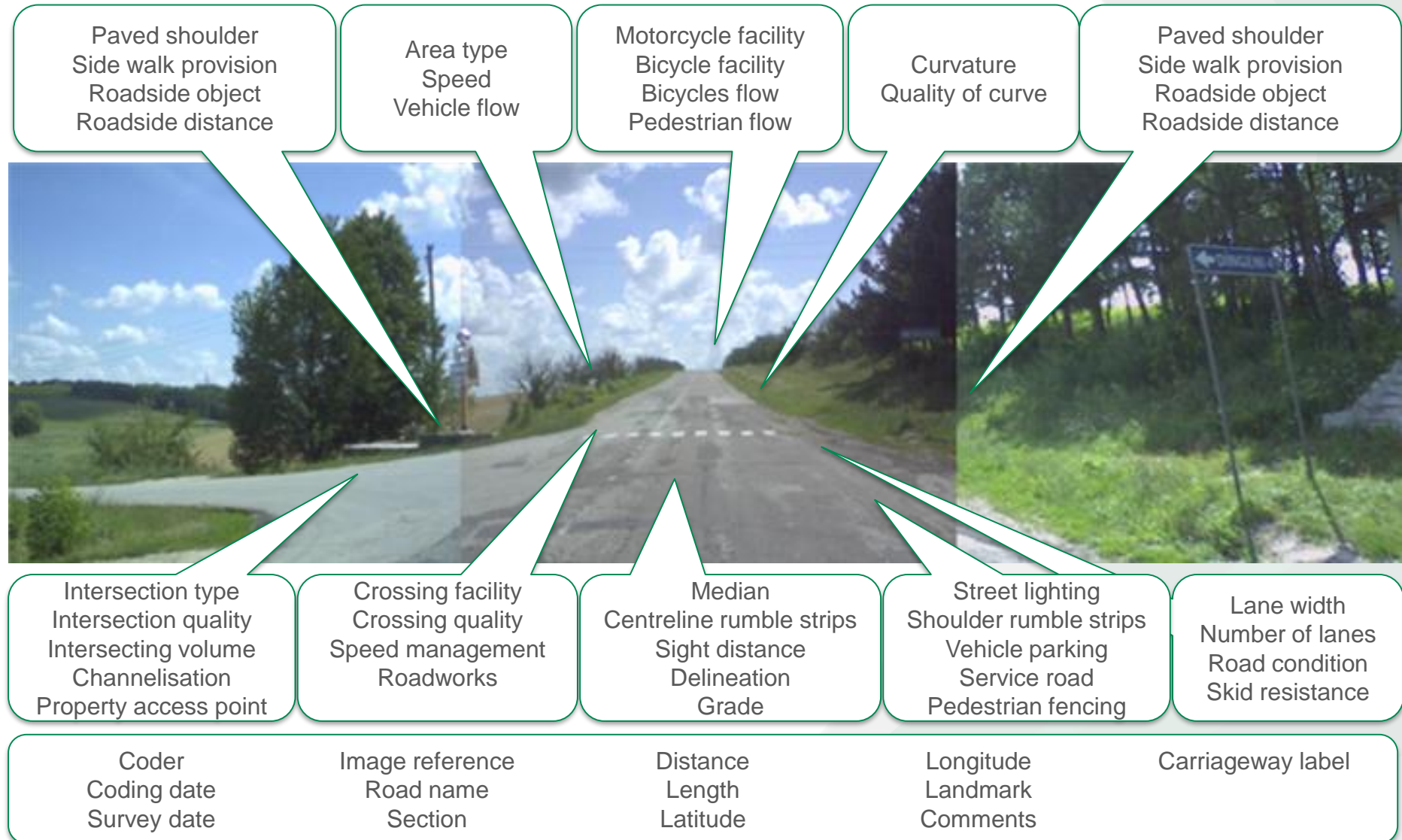
# Attributes Recording

iRAP assessments involve recording more than

- **50 infrastructure elements** for each
- **100m segment** of the network.

These attributes have a proven influence on the likelihood and / or severity of a crash.

A road asset database can be a source of coding data for iRAP assessments. Eg records on lane widths, safety barrier locations, pavement condition, etc



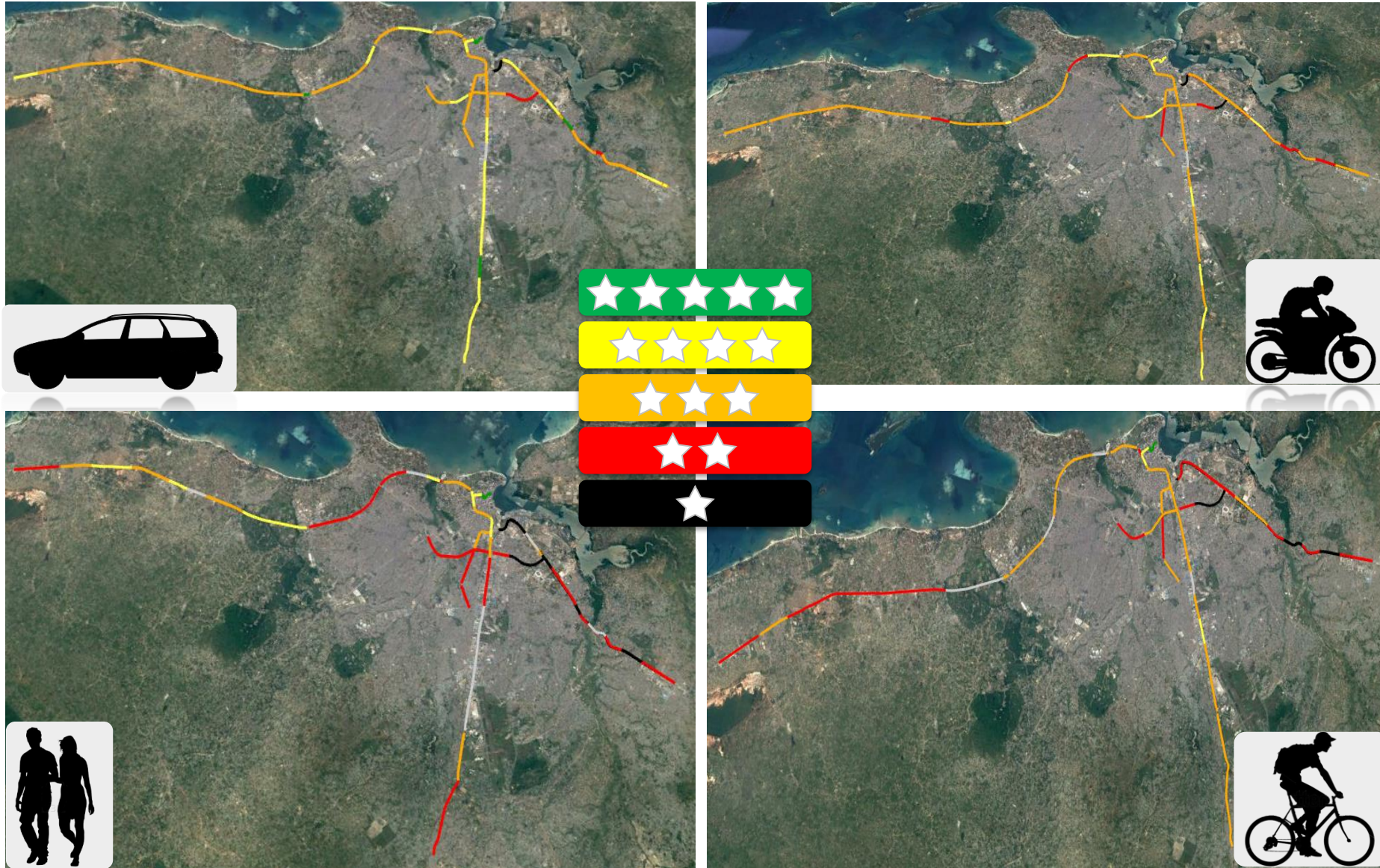
## Results: Baseline Star Rating Tables

Star Rating	Vehicle occupants		Motorcyclists		Pedestrians		Bicyclists	
	km	%	km	%	km	%	km	%
5	4	3%	0	0%	1	1%	1	1%
4	29	25%	14	12%	18	15%	4	3%
3	71	62%	74	64%	23	20%	52	45%
2	8	7%	18	16%	41	36%	36	32%
1	3	3%	9	8%	32	28%	22	19%
Not applicable	0	0%	0	0%	0	0%	0	0%
Total	115	100%	115	100%	115	100%	115	100%

- Of the 115km assessed in the baseline scenario;
  - 90% of the road is rated 3-stars or better for vehicle occupants.
  - 76% of the road is rated 3-stars or better for motorcyclists.
  - 49% of the road is rated 3-stars or better for bicyclists.
  - 36% of the road is rated 3-stars or better for pedestrians.

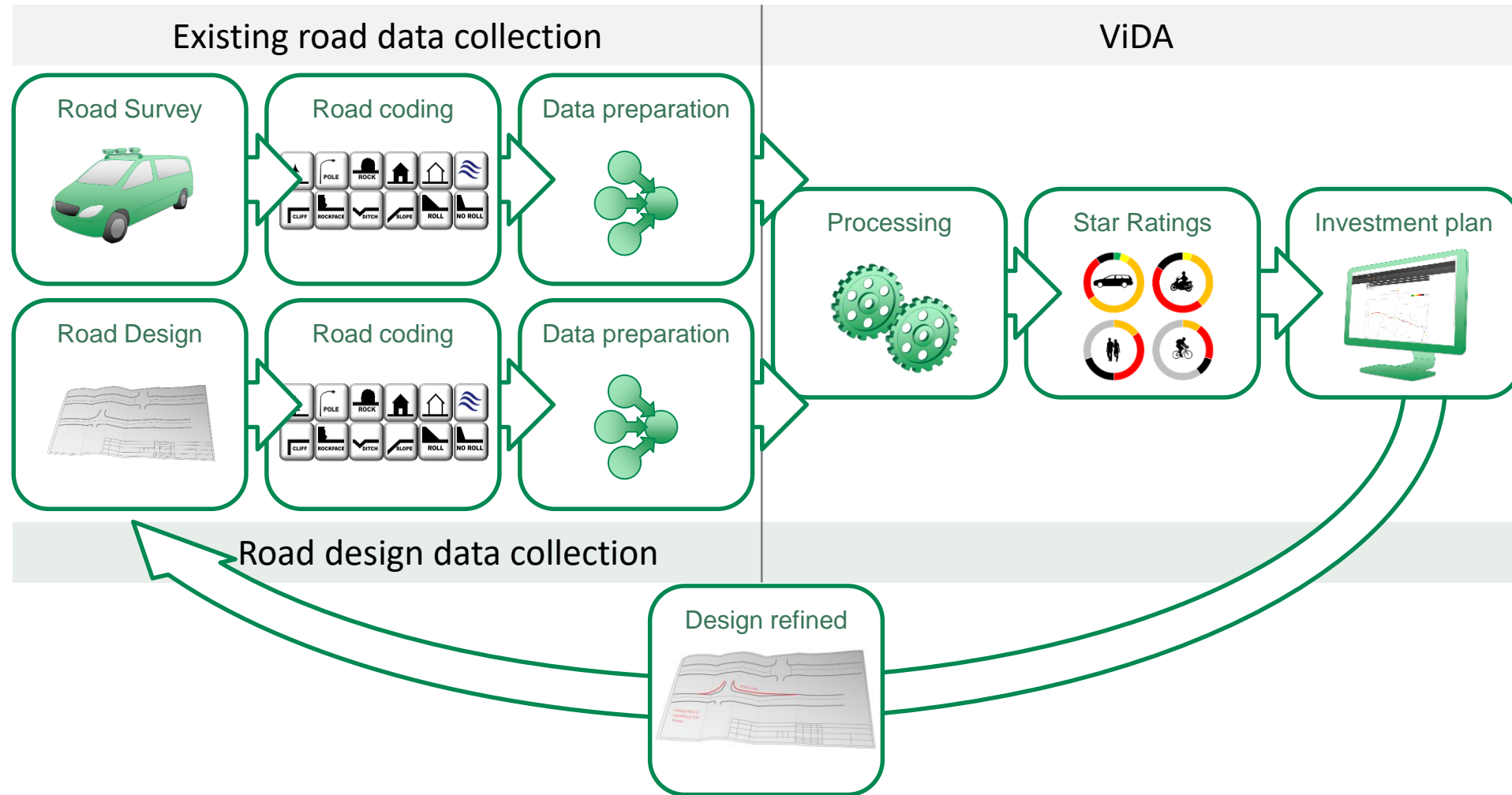


# Results: Baseline Star Rating Map





# Star Rating for Designs (SR4D) - Process

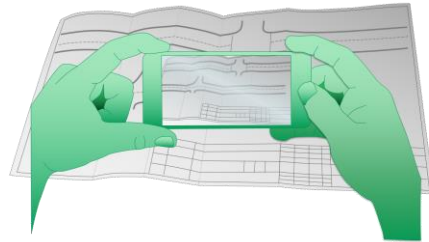


# SR4D web app overview

1. Design plan



2a. Capture images



3. Code features

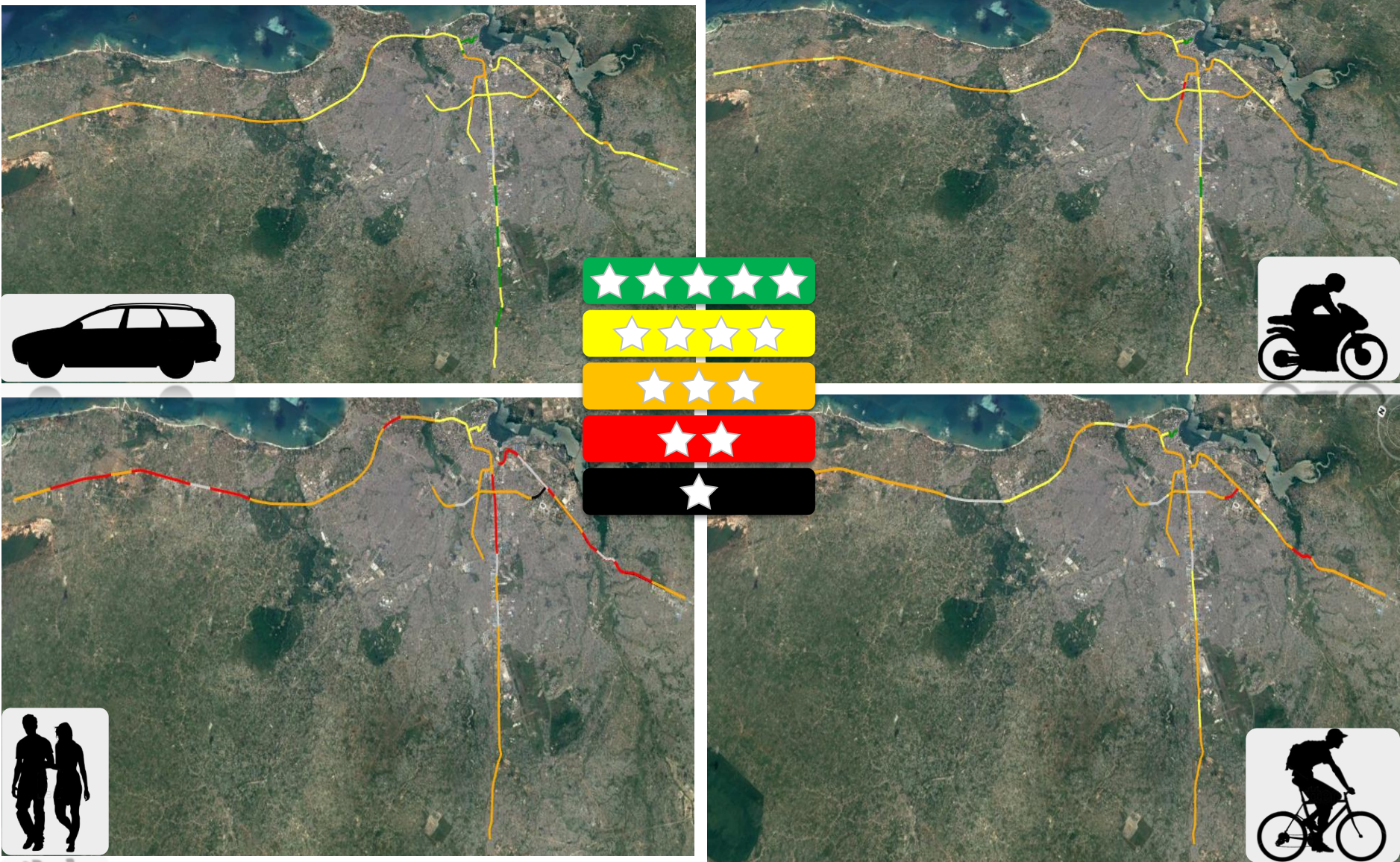


4. Star Ratings



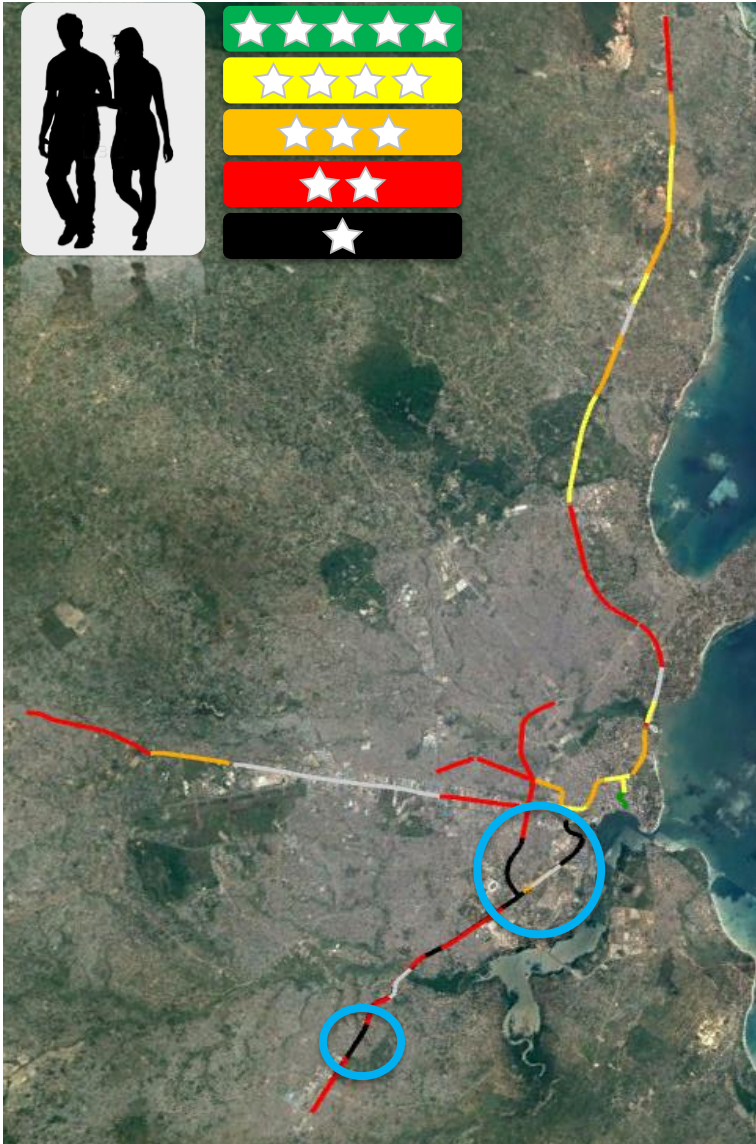
2b. Import designs

# Results: Star Rating for Design (SR4D) Maps





# Results: Pedestrian Star Rating Map



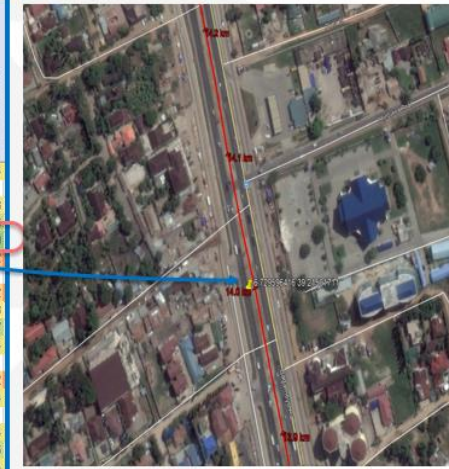
With a base star rating of a road network

- Maintain you least safe roads the most frequently
- Set maintenance intervention levels and response times linked to Star Rating.
- For more expensive data collection like skid resistance / roughness / rutting it can be prioritized using the star rating / fatality estimate data from RAP

Average of BCR

Id	Location	Distance	Latitude	Longitude	Footpath provision driver side (adjacent to road)	Pedestrian fencing (mid-block)	Street lighting (mid-crossing)	Traffic calming
Bagamoyo Road	Eastbound	13.6	-6.7331	39.21601717	3	7	1	4
Bagamoyo Road	Eastbound	13.7	-6.7322	39.21580878	3	7	1	3
Bagamoyo Road	Eastbound	13.8	-6.7313	39.2155477	3	5	1	3
Bagamoyo Road	Eastbound	13.9	-6.7305	39.21528669	3	7	1	3
Bagamoyo Road	Eastbound	14	-6.7296	39.21501711	3	13	1	3
Bagamoyo Road	Eastbound	14.1	-6.7287	39.21478024	3	9	1	2
Bagamoyo Road	Eastbound	14.2	-6.7279	39.21451059	3	9	1	2
Bagamoyo Road	Eastbound	14.3	-6.727	39.21427167	3	11	1	3
Bagamoyo Road	Eastbound	14.4	-6.7261	39.21400735	3	11	1	3
Bagamoyo Road	Eastbound	14.6	-6.7244	39.21346553	3	7	3	2
Bagamoyo Road	Eastbound	14.7	-6.7235	39.21320000	3	9	3	4
Bagamoyo Road	Eastbound	14.8	-6.7227	39.21293467	3	9	1	1
Bagamoyo Road	Eastbound	14.9	-6.7218	39.21268517	3	11	1	2
Bagamoyo Road	Eastbound	15.2	-6.7199	39.2119279	3	11	3	4
Bagamoyo Road	Eastbound	15.3	-6.7190	39.21167411	3	11	2	1
Bagamoyo Road	Eastbound	15.4	-6.7181	39.21141975	3	11	3	4
Bagamoyo Road	Eastbound	15.5	-6.7172	39.21116532	3	11	3	6
Bagamoyo Road	Eastbound	15.6	-6.7163	39.21091089	3	11	3	6
Bagamoyo Road	Eastbound	15.7	-6.7154	39.21065646	3	11	3	4
Bagamoyo Road	Eastbound	15.8	-6.7145	39.21040203	3	11	3	4
Bagamoyo Road	Eastbound	15.9	-6.7136	39.21014760	3	11	3	4
Bagamoyo Road	Eastbound	16.0	-6.7127	39.20989317	3	11	3	4
Bagamoyo Road	Eastbound	16.1	-6.7118	39.20963874	3	11	3	4
Bagamoyo Road	Eastbound	16.2	-6.7109	39.20938431	3	11	3	4
Bagamoyo Road	Eastbound	16.3	-6.7097	39.20907361	3	11	3	4
Bagamoyo Road	Eastbound	16.4	-6.7088	39.208811	3	11	3	4
Bagamoyo Road	Eastbound	16.5	-6.7079	39.2085484	3	11	3	4
Bagamoyo Road	Eastbound	16.6	-6.7070	39.2082857	3	11	3	4
Bagamoyo Road	Eastbound	16.7	-6.7061	39.2080230	3	11	3	4
Bagamoyo Road	Eastbound	16.8	-6.7052	39.2077603	3	11	3	4
Bagamoyo Road	Eastbound	16.9	-6.7043	39.2074976	3	11	3	4
Bagamoyo Road	Eastbound	17.0	-6.7034	39.2072349	3	11	3	4
Bagamoyo Road	Eastbound	17.1	-6.7025	39.2069722	3	11	3	4
Bagamoyo Road	Eastbound	17.2	-6.7018	39.2067095	3	11	3	4
Bagamoyo Road	Eastbound	17.3	-6.7009	39.2064468	3	11	3	4
Bagamoyo Road	Eastbound	17.4	-6.7	39.2061841	3	11	3	4

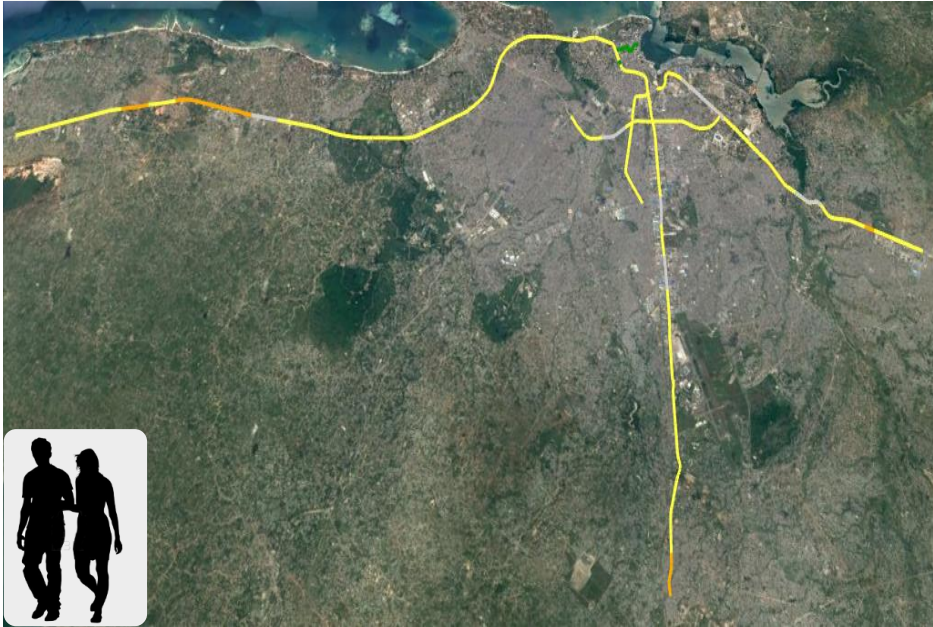
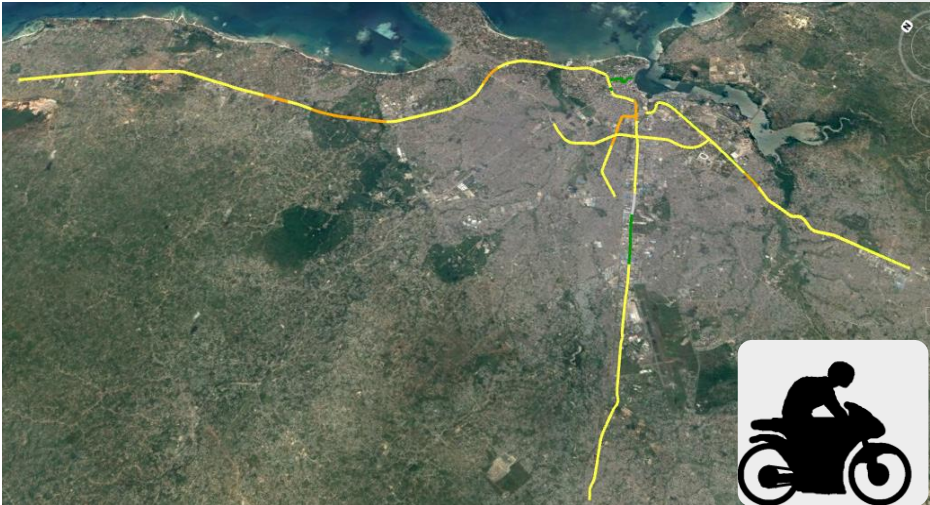
High BCRs



Countermeasure Costs (Urban, High upgrade costs) TZS 20yrs	
Footpath provision driver side	172,271,328
Pedestrian fencing	50,511,111
Street lighting (mid-block)	89,397,908
Traffic calming	84,535,143

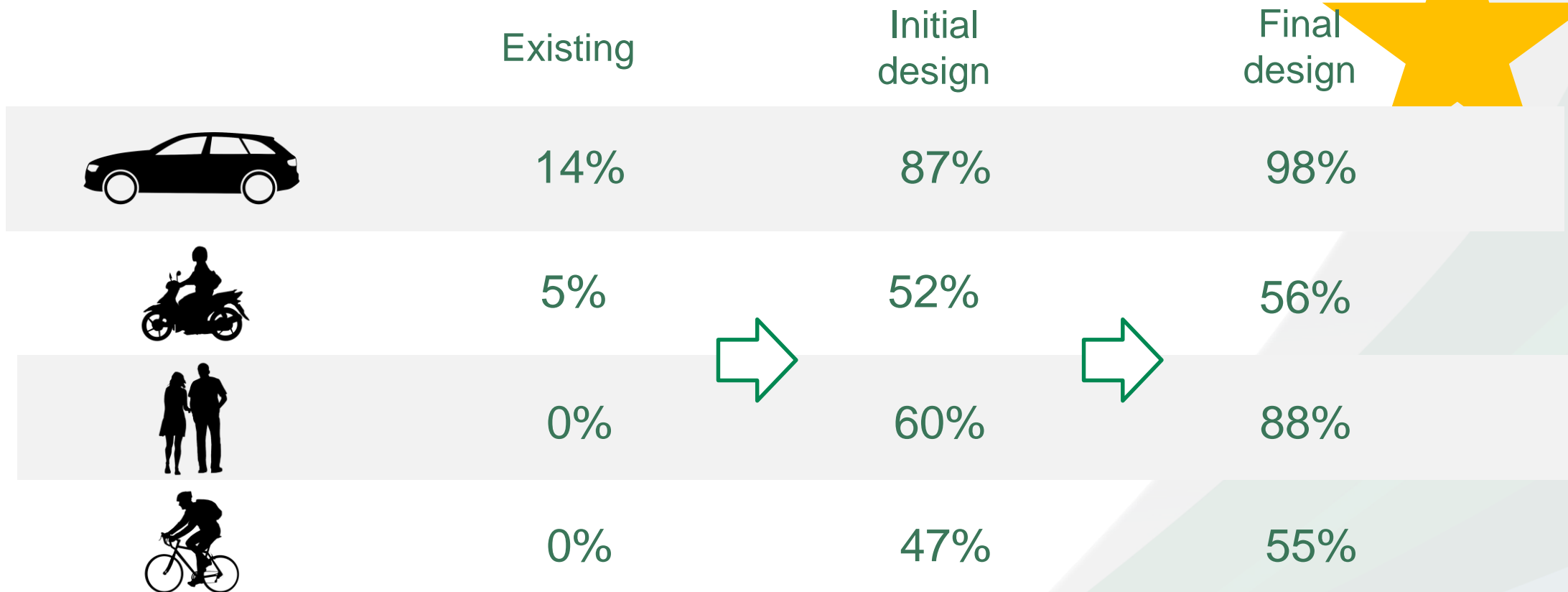


# Results: Recommendations Star Rating Maps (SRIP)



# Star Rating Targets for Designs – India example

% 3 Star or greater achieved





# Star Rating for Schools (SR4S)

Star Rating for Schools (SR4S) is an

- easy to use;
- Objective; and
- evidence based tool

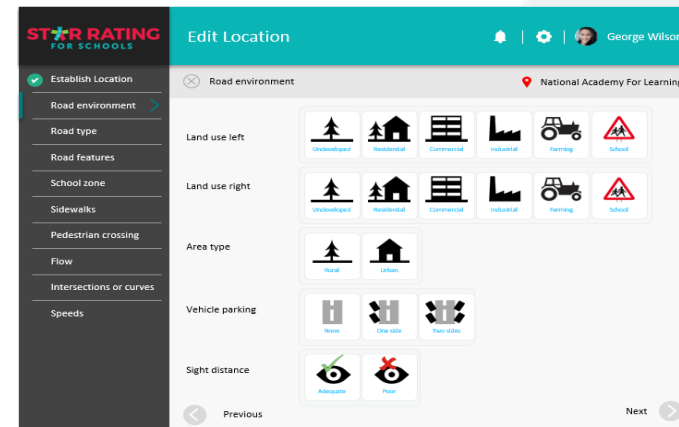
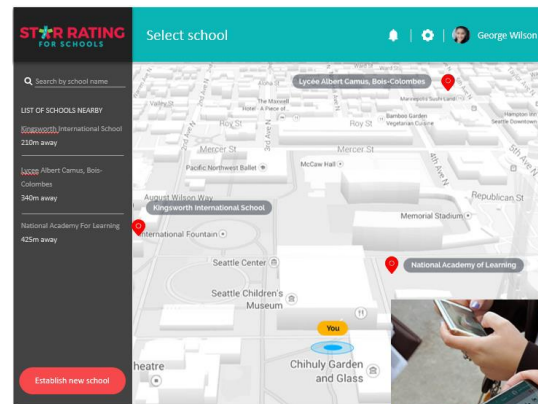
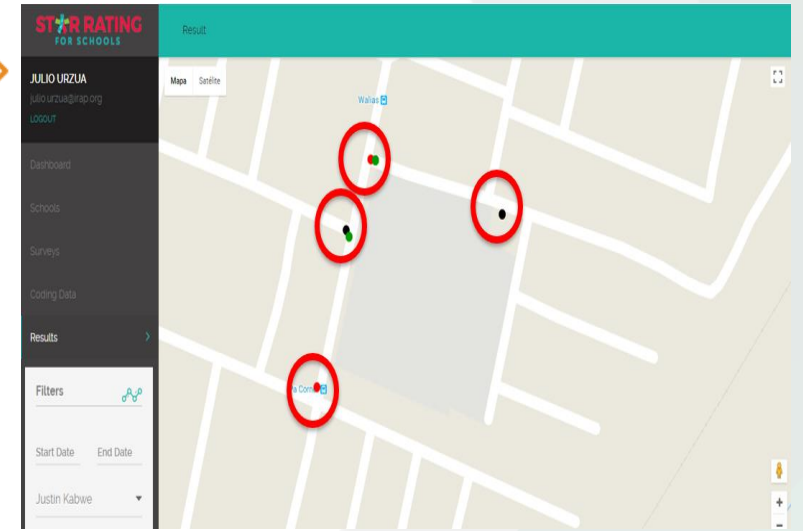
For

- Measuring;
- Managing; and
- communicating

the risk children are exposed to on  
school journeys



# Star Rating for Schools - Process



# Improvement of Star Ratings

COUNTERMEASURE	Current situation	Proposal 1	Proposal 2	Proposal 3	Proposal 4	Proposal 5
Paved Shoulder driver side	Not Present	<b>Present</b>	Present	Present	Present	Present
Paved Shoulder passenger side	Not Present	<b>Present</b>	Present	Present	Present	Present
Traffic calming	Not Present	Not Present	<b>Present</b>	Present	Present	Present
Operating speed	45km/h	45km/h	<b>35km/h</b>	35km/h	35km/h	35km/h
Delineation	Poor	Poor	Poor	<b>Adequate</b>	Adequate	Adequate
Center rumble strips	Not Present	Not Present	Not Present	<b>Present</b>	Present	Present
Pedestrian fencing	Not Present	Not Present	Not Present	<b>Present</b>	Present	Present
Pedestrian crossing facility	No facility	No facility	No facility	No facility	<b>Refuge only</b>	Refuge only
Side walk passenger side	Informal path	Informal path	Informal path	Informal path	Informal path	<b>Physical barrier</b>
Side walk driver side	None	None	None	None	None	<b>Physical barrier</b>
STAR RATING	★ ★	★ ★	★ ★ ★	★ ★ ★	★ ★ ★	★ ★ ★ ★
Star Rating Score	75.38	66.62	33.31	30.24	15.33	9.08



# The iRAP Project Cycle Vs Typical Asset Management Project Cycle



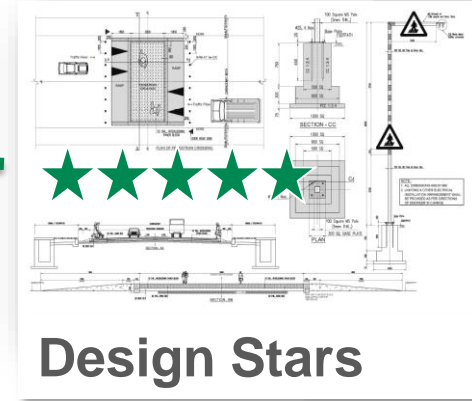
## Road Survey

Geo-reference video data of the road collected



## Implementation

Recommendations built into road designs and projects



## Design Stars



**Attribute coding** Infrastructure features that influence road user risk recorded

Detail the condition and status of infrastructure



**Star Ratings:** level of safety built into the infrastructure

**Standard Vs Reality:** Determining status and prioritising actions



**Priority quality Countermeasures**  
simple, effective  
affordable improvements

# Integrating Asset Management with iRAP

- Data collection methodology and process for asset management is adequate for an iRAP assessment
- Attribute coding to record the elements of the road environment that influence the probability / severity of a crash
- VIDA is a free online software to get a star rating.
- Incorporate your star rating maps with your asset management plan to determine where the high risk areas are and to help prioritize your works plan.
- Outputs of iRAP assessments can be integrated into asset databases. Eg:
  - The coding can become part of the asset management database.
  - The risk scores can become part of the asset management database.
- Outputs of iRAP assessments can be rolled into asset maintenance and upgrade programs.

# Best Practice Asset Management Applications

TRADITIONAL RAMS



CONSERVING THE INITIAL  
CONDITIONS OF THE ROAD  
SAFETY BENEFITS UNINTENDED



MAINTENANCE OF ROADS

BEST PRACTICE RAMS



**CONTINUOUS IMPROVEMENT AND  
MODERNIZATION OF THE EXISTING NETWORK  
SAFETY AN UPFRONT CONSIDERATION**



**MANAGEMENT OF THE ROADS  
STANDARDIZATION OF THE IMPROVEMENTS**

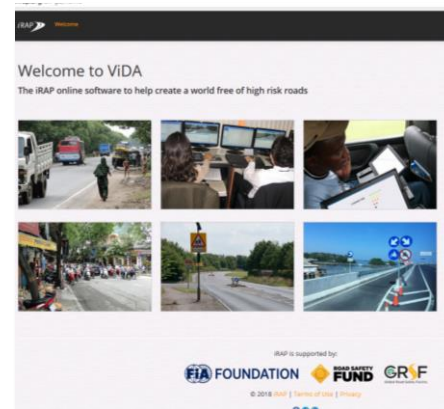


# Resources and more information



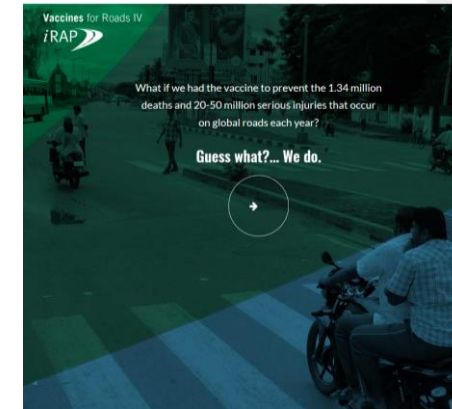
iRAP website

<http://www.irap.org>



ViDA online software

<http://vida.irap.org>



Vaccines for Roads

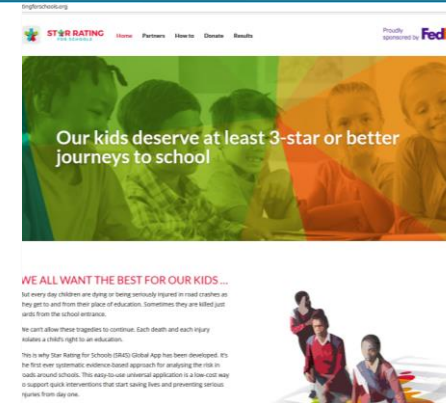
<http://vaccinesforroads.org>

***“There is no management without assessment”***



Road Safety Toolkit

<http://toolkit.irap.org>



Star Ratings for Schools

<http://starratingsforschools.org>

John Dawson. Board Member & Founding Member of EuroRAP in 1999

# For more information

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